

房屋署助理署長(發展及採購)陳立銘先生主導辭

Keynote Address by Mr CHAN Nap-ming
Assistant Director of Housing (Development and Procurement)

房屋委員會的工地安全運作涵蓋多個業界範疇，包括建造業、維修保養業、屋邨管理業和清潔服務業等。工地無事故發生，是工地運作順暢的關鍵，而「工地安全，人人有責」和「安全做好，品質提高」，更是箇中的要訣。

房委會的工地安全表現在過去多年有顯著的進步，然而在2008年的情況卻未如理想，發生了兩宗涉及天秤吊運操作和切割樁頭等工序的致命工業意外，情況令人深切關注。鑑於來年大量基礎建設工程將相繼陸續展開，對工地安全管理或會構成一些壓力。面對著未來的挑戰，我們會繼續努力與業界磋商和探討，研究及制定新的措施，循著三管齊下的方法，包括採購策略和表現監察機制、合約條款規定，以及進行研究、培訓及推廣這三方面，來促進業界加強工地安全管理，提升安全水平，改善工人的安全意識，鼓勵承建商、承辦商、分判商及前線工友對工地安全的參與及承擔，推廣安全文化。

在採購層面，我們要求業務伙伴將工地安全納入企業承諾書內，彰顯伙伴機構肩負起保證工地安全的決心。承建商必須貫徹執行安全管理，訂立安全標準，監督和培訓員工，確保遵守安全措施，防止意外發生。

在表現監察方面，我們已落實了以下一系列措施：

- 優化安全稽核制度，把天秤吊運操作列入稽核巡查的範圍之內；
- 將一些高風險的元素定為關鍵評核項目；
- 加強安全施工程序評分的比重；
- 將安全氣候指數調查列入評分項目之一；及
- 加強合約意外率警示等。

在合約條款方面亦新增了以下規定：

- 優化安全支付計劃，加重工地安全表現與安全支付款項的掛鉤；
- 加強安全主任的合約條款；
- 完善工地意外的呈報機制；
- 限制涉及高風險的工程或工種的分判層數，目標是制止無增值的工程分判，以改善安全和風險方面的管理，並平衡業務運作的動力；及
- 把天秤(組裝、拆卸及升降)工序納入銀卡的要求之內等。

至於在推廣安全教育上，我們一向不遺餘力，「房屋署工地安全小組委員會」於2008年底出版了「工地安全手冊」，內容涵蓋風險管理和安全的工作模式，旨在為業界提供一份既方便又實用的參考小冊子。此外，在業界的支持下，我們舉辦了多場職安健工作坊和分享會，由資深的職安健專家講解，推動安全文化。

即將為大家播放的短片以「安全吊運 – 塔式起重機」為主題，希望能加深從業員對天秤吊運的安全認知，之後是「業界座談會」環節，透過互動式討論，為業界提供交流的機會。

工地安全，實有賴業界各伙伴的承擔和合作。讓我們共同努力，朝著零致命工業意外及千人工業意外率持續改善的目標邁進。我們深信憑著團隊合作，群策群力，要把工地安全辦好絕非難事。

The Housing Authority implements site safety practices straddling various sectors, including the construction industry, maintenance industry, property management services and cleansing services. While accident-free is vital to the smooth operation on site, "Workplace Safety is Everybody's Business" and "Good Safety Practices Bring Better Quality" are the mottos in this respect.

The Housing Authority has made continuous and remarkable improvement in site safety over the past years. The tragedies brought along by two fatal industrial accidents involving tower crane operation and pile-head cut-off work in 2008 had aroused grave concern. In the face of future challenges with the tremendous number of infrastructural projects coming on stream in the forthcoming years, we will continue our partnership with industry stakeholders to foster a safety culture, along a three-prong approach: procurement strategy and performance monitoring, contract requirements, and research, training and promotion. We seek to solicit support from stakeholders to strengthen site safety management, uplift safety standards, raise safety awareness, and appeal for the concerted efforts and commitment of contractors, sub-contractors and frontline workers in observing site safety practices.

On the procurement front, our business partners manifest their commitment for site safety practices with Safety Pledge. Contractors are required to carry through safety management, set safety standards, and supervise and train their staff to ensure the observance of safety precautions for accident prevention.

On the performance monitoring front, we implemented a number of enhancement measures :

- Mandatory checking on tower crane lifting operation has been incorporated into the scope of audit under the Housing Authority Safety Auditing System;
- For high risk elements, critical pass items have been introduced;
- Increased the weighting of audit scores in Safe Working Cycle practice;
- Included the Safety Climate Index Survey in the audit criteria;
- Enhanced operational safeguard with alert trigger on site accident etc.

Enhancement of contract measures include the following :

- Enhanced the Pay for Safety Scheme with an emphasis on pegging site safety performance at safety payment;
- Enhanced the contract terms of safety officers;
- Streamlined the site accidents reporting system;
- Further restricted the tiers of subcontracting for works or trades involving significant hazards by deterring non-value added subcontracting, striking a balance with the vitality of business operation;
- Incorporated the tower crane (erecting, dismantling and climbing) processes into the silver-card requirements.

We have also spared no effort in promoting safety education. The publication of the "Site Safety Handbook" by the "Housing Department Site Safety Sub-committee" at the end of 2008 aims at providing an easy and practical booklet for reference by the industry, the contents of which cover both risk management and safe work practice. Furthermore, with the support and participation from experienced occupational safety and health experts, we have organised a number of workshops and experience sharing seminars last year. All these are instrumental to the promotion of a safety culture.

The video to be shown immediately following my speech is about 'Safe Lifting Operations – Tower Cranes'. It is hoped that, through this short film, safety awareness for tower crane lifting can be raised, followed by a Discussion Forum on the same topical matter among stakeholders.

Site safety hinges on the commitment and co-operation of all partners in the industry. Let us work together towards the goal of zero fatal industrial accident, and strive for the target of making continuous improvement in the industrial accident rate per 1000 workers. With the team spirit and concerted efforts, we believe that it is by no means difficult to enhance site safety.