

# Enhancement of HASAS Version 1.3

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### Outline

- 1. Brief Introduction of HASAS Version 1.3
- 2. Proposed Enhancement for HASAS Ver 1.3
- 3. Proposed Audit Criteria of HASAS Ver 1.3



## Background

- Housing Authority Safety Audit Scheme (HASAS) since December 1996
- Consists of 2 parts with totally 14 elements
  - Part A: Elements 1-13 (Establishment of SMS)
  - Part B : Element 14 (Implementation of SMS)
- HASAS Version 1.0 introduced in 1996, coverage and safety standards regularly reviewed
- HASAS Version 1.1 had been adopted since Apr 1998 to Dec 2002
- HASAS Version 1.2 had been adopted since Jan 2003 to Feb 2007
- HASAS Version 1.3 has been adopted since Mar 2007 to present



### Major Changes in HASAS Version 1.3

#### Increase Weighting of Implementation Aspects

#### Adjust weighting in Part A

- Reduce weighting of procedural items from 6 to 3 marks
- Weighting of items in physical performance aspects to remain at 6 marks

#### Adjust weighting in Part B

- 1. Guidelines and Procedures remain 3 marks
- 2. Implementation Aspects increase from 3 to 6 marks
- 3. High Risk/Incidence Rate up by two folds from 3 to 9 marks;
  - i.e. Falling from height
    - Falling objects
    - Lifting operations
    - Housekeeping
    - Electric cables laying on ground



### Score Banding for Payment

#### Previous Payment Method:

- 100% payment for HASAS scores > or = 70%

#### New Payment Method with Score Banding:

- 1. Scores<70% for Part A or Part B or both, no payment
- 2. Scores > or = 70% but less than 80% for either part, 70% payment only for the safety audit item
- 3. Scores > or =80% for both parts, full payment for the safety audit item

# Audit on Nominated Subcontractors

- Check on-site safety performance of NSCs
- Physical checklists on 4 NSCs
  - Electrical Contractors
  - Fire Services and Water Pump Contractors
  - Lift and Escalator Contractors
  - Air Conditioning & Ventilation Contractors



# HASAS Audit Performance

# **Audit Performance in 1 Mar 07 – 30 Jun 08**

|                  | Building  | Piling & Foundation | Demolition | Others  |
|------------------|-----------|---------------------|------------|---------|
| Audits Conducted | 115       | 14                  | 10         | 9       |
| 80%<=Score       | 100 (87%) | 12 (86%)            | 1 (10%)    | 2 (22%) |
| 70%<=Score<80%   | 15 (13%)  | 2 (14%)             | 7 (70%)    | 6 (67%) |
| Score<70%        |           |                     | 2 (20%)    | 1 (11%) |



### Summary of Score Mapping for for Enhancement of HASAS 1.3

(Proposed Critical Pass in Key Elements & High Risk Subsections)

# **Proposed Critical Pass in HASAS V1.3**

- Part A: Key Elements
  - Element 3 Safety Training
  - Element 4 In-house Safety Rules
  - Element 6 Safety Inspection
  - Element 7 Job Hazard Analysis
  - Element 9 Accident Investigation
- Part B: High Risk Subsections
  - 14.1.3 Working at Height
  - 14.1.4 Housekeeping
  - 14.1.5 Falling Objects
  - 14.3.3 Lifting Operations



# Score Mapping (1)

Score Mapping for Audit Results starting from 1/3/07 to 30/6/08 based on HASAS version 1.3

Total audits done for the said period: 148
building projects: 115
piling & foundation projects: 14
demolition projects: 10
others projects: 9

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# Building Projects (115 audits)

| 1 Mar 07 - 30 Jun 08 🔻             | >=70 - | >=60 - | >=55 - | >=50 - |
|------------------------------------|--------|--------|--------|--------|
| Ele 3 Safety Training              | 97%    | 98%    | 100%   | 100%   |
| Ele 4 In-house Rules               | 96%    | 99%    | 100%   | 100%   |
| Ele 6 Safety Inspection            | 96%    | 97%    | 97%    | 99%    |
| Ele 7 Job Hazard Analysis          | 55%    | 93%    | 93%    | 96%    |
| Ele 9 Accident Investigation       | 81%    | 93%    | 94%    | 97%    |
| All Key Ele 3,4,6,7,9              | 43%    | 83%    | 83%    | 93%    |
| Part 14.1.3 Working at Height      | 39%    | 59%    | 72%    | 87%    |
| Part 14.1.4 Housekeeping           | 44%    | 81%    | 83%    | 90%    |
| Part 14.1.5 Falling Objects        | 52%    | 77%    | 77%    | 94%    |
| Part 14.3.3 Lifting Operations     | 86%    | 95%    | 98%    | 98%    |
| All HR Parts 14.1.3-5 and 14.1.3.3 | 14%    | 44%    | 55%    | 71%    |
| Both Key Eles + High Risk Parts    | 6%     | 40%    | 50%    | 70%    |

# Piling and Foundation Projects (14 audits)

| 1 Mar 07 - 30 Jun 08 🕶             | >=70 - | >=60 - | >=55 🔻 | >=50 - |
|------------------------------------|--------|--------|--------|--------|
| Ele 3 Safety Training              | 93%    | 93%    | 100%   | 100%   |
| Ele 4 In-house Rules               | 79%    | 93%    | 100%   | 100%   |
| Ele 6 Safety Inspection            | 79%    | 93%    | 93%    | 93%    |
| Ele 7 Job Hazard Analysis          | 43%    | 64%    | 64%    | 93%    |
| Ele 9 Accident Investigation       | 100%   | 100%   | 100%   | 100%   |
| All Key Ele 3,4,6,7,9              | 43%    | 64%    | 64%    | 86%    |
| Part 14.1.3 Working at Height      | 21%    | 57%    | 57%    | 79%    |
| Part 14.1.4 Housekeeping           | 79%    | 100%   | 100%   | 100%   |
| Part 14.1.5 Falling Objects        | 71%    | 71%    | 71%    | 93%    |
| Part 14.3.3 Lifting Operations     | 79%    | 100%   | 100%   | 100%   |
| All HR Parts 14.1.3-5 and 14.1.3.3 | 14%    | 43%    | 43%    | 79%    |
| Both Key Eles + High Risk Parts    | 7%     | 29%    | 29%    | 79%    |



# Demolition Projects (10 audits)

| 1 Mar 07 - 30 Jun 08 🕶             | >=70 | >=60 | >=55 - | >=50 |
|------------------------------------|------|------|--------|------|
| Ele 3 Safety Training              | 100% | 100% | 100%   | 100% |
| Ele 4 In-house Rules               | 60%  | 90%  | 100%   | 100% |
| Ele 6 Safety Inspection            | 80%  | 90%  | 90%    | 100% |
| Ele 7 Job Hazard Analysis          | 20%  | 60%  | 60%    | 70%  |
| Ele 9 Accident Investigation       | 100% | 100% | 100%   | 100% |
| All Key Ele 3,4,6,7,9              | 0%   | 60%  | 60%    | 70%  |
| Part 14.1.3 Working at Height      | 40%  | 40%  | 50%    | 50%  |
| Part 14.1.4 Housekeeping           | 30%  | 70%  | 70%    | 100% |
| Part 14.1.5 Falling Objects        | 50%  | 80%  | 80%    | 100% |
| Part 14.3.3 Lifting Operations     | 33%  | 67%  | 67%    | 89%  |
| All HR Parts 14.1.3-5 and 14.1.3.3 | 10%  | 30%  | 30%    | 50%  |
| Both Key Eles + High Risk Parts    | 0%   | 0%   | 0%     | 30%  |



# Others Projects (9 audits)

| 1 Mar 07 - 30 Jun 08 🕶             | >=70 | >=60 - | >=55 🔻 | >=50 🔻 |
|------------------------------------|------|--------|--------|--------|
| Ele 3 Safety Training              | 67%  | 100%   | 100%   | 100%   |
| Ele 4 In-house Rules               | 56%  | 56%    | 89%    | 89%    |
| Ele 6 Safety Inspection            | 56%  | 78%    | 78%    | 89%    |
| Ele 7 Job Hazard Analysis          | 56%  | 78%    | 78%    | 89%    |
| Ele 9 Accident Investigation       | 89%  | 89%    | 89%    | 89%    |
| All Key Ele 3,4,6,7,9              | 33%  | 56%    | 56%    | 78%    |
| Part 14.1.3 Working at Height      | 75%  | 75%    | 75%    | 75%    |
| Part 14.1.4 Hous ekeeping          | 44%  | 78%    | 78%    | 89%    |
| Part 14.1.5 Falling Objects        | 100% | 100%   | 100%   | 100%   |
| Part 14.3.3 Lifting Operations     | 78%  | 89%    | 89%    | 89%    |
| All HR Parts 14.1.3-5 and 14.1.3.3 | 22%  | 56%    | 56%    | 67%    |
| Both Key Eles + High Risk Parts    | 11%  | 44%    | 56%    | 56%    |

# Rationale for Proposed Critical Pass

#### Part A

- 1. SM Reg since 1999, Enforced since 2002
- 2. Fundamental elements of COP
- 3. Crucial to success of SMS

#### Part B

- Mandatory
- 2. Full compliance
- 3. High Risk Items

#### HASAS

- 1. Scheme aimed at higher standards
- 2. HASAS more than 12 yrs since 1996
- 3. Continuous Improvement
- 4. Leading in industry



### Working at height (section 14.1.3)

High risk activity causing majority of the fatal accidents

| Year      | Industry Wide Accident Statistics |                   |  |
|-----------|-----------------------------------|-------------------|--|
|           | Fatal Cases                       | Total Fatal Cases |  |
| 2003      | 9 (36%)                           | 25                |  |
| 2004      | 8 (47%)                           | 17                |  |
| 2005      | 14 (56%)                          | 25                |  |
| 2006      | 9 (56%)                           | 16                |  |
| 2007      | 9 (47%)                           | 19                |  |
| 2003-2007 | 49 (48%)                          | 102               |  |



# Protection against falling objects (section 14.1.5)

#### Most of the cases were serious

| Year            |  | Industry Wide     | Industry Wide Accident Statistics   |  |  |
|-----------------|--|-------------------|---|--|--|
|                 | Fatal Cases  | Total Fatal Cases | Accident Cases  | Total Acc Cases                        |  |
| 2003            | 3 (12%)  | 25                | 237 (5.4%)  | 4367                                   |  |
| 2004            | 0  | 17                | 139 (3.6%)  | 3833                                   |  |
| 2005            | 3 (12%)  | 25                | 151 (4.2%)  | 3548                                   |  |
| 2006            | 1 (6%)   | 16                | 131 (3.9%)  | 3400                                   |  |
| 2007            | 3 (16%)  | 19                | 114 (3.7%)  | 3042                                   |  |
| 2003 - 2007     | 10 (9.8%)  | 102               | 772 (4.2%)  | 18190                                  |  |
| Year            | Year HA Sites Accident Statistics  |                   |   |  |  |
|                 |  |                   |   |  |  |
|                 | Fatal Cases  | Total Fatal Cases | Accident Cases  | Total Acc Cases                        |  |
| 2003            | Fatal Cases<br>0   | Total Fatal Cases | Accident Cases<br>15 (7.7%)   | Total Acc Cases<br>195                 |  |
| 2003            | Constitution of the Consti |                   | A THE PARK OF THE | 200236400307350004594500049<br>8000000 |  |
| TO ATTO CONTROL | 0  | 1                 | 15 (7.7%)   | 195                                    |  |
| 2004            | 0<br>1 (100%)  | 1                 | 15 (7.7%)<br>20 (15.6%)   | 195<br>128                             |  |
| 2004<br>2005    | 0<br>1 (100%)<br>0   | 1 1 0             | 15 (7.7%)<br>20 (15.6%)<br>2 (3.3%)   | 195<br>128<br>61                       |  |



## Housekeeping (section 14.1.4)

#### High incidence rate

- (a) Slip, trip or fall on same level
- (b) Stepping on objects

| Year        | Industry Wide Accident Statistics |                 | HA Sites Accident Statistics |                 |
|-------------|-----------------------------------|-----------------|------------------------------|-----------------|
|             | Accident Cases                    | Total Acc Cases | Accident Cases               | Total Acc Cases |
| 2003        | 868 (20%)<br>1 Fatal Acc (4%)     | 4367            | 47 (24%)                     | 195             |
| 2004        | 695 (18%)                         | 3833            | 20 (16%)                     | 128             |
| 2005        | 687 (19%)                         | 3548            | 21 (34%)                     | 61              |
| 2006        | 640 (19%)                         | 3400            | 13 (35%)                     | 37              |
| 2007        | 539 (18%)                         | 3042            | 16 (28%)                     | 57              |
| 2003 - 2007 | 3429 (19%)                        | 18190           | 117 (24%)                    | 478             |

# Lifting Operation (section 14.3.3)

Increase use as a result of change of construction method (pre-cast construction-façade walls, etc)

- Involving heavy machinery and very heavy load leading to
   (a) "striking against or struck by moving object" and (b) "struck by falling object"
- Majority of serious nature

| Year        | Industry Wide Accident Statistics |                   |                |                 |
|-------------|-----------------------------------|-------------------|----------------|-----------------|
|             | Fatal Cases                       | Total Fatal Cases | Accident Cases | Total Acc Cases |
| 2003        | 4 (16%)                           | 25                | 984 (23%)      | 4367            |
| 2004        | 6 (35%)                           | 17                | 896 (23%)      | 3833            |
| 2005        | 1 (4%)                            | 25                | 825 (23%)      | 3548            |
| 2006        | 2 (13%)                           | 16                | 736 (22%)      | 3400            |
| 2007        | 3 (16%)                           | 19                | 698 (23%)      | 3042            |
| 2003 - 2007 | 16 (16%)                          | 102               | 4139 (23%)     | 18190           |

| Year        | HA Sites Accident Statistics |                 |  |
|-------------|------------------------------|-----------------|--|
|             | Accident Cases               | Total Acc Cases |  |
| 2003        | 47 (24%)                     | 195             |  |
| 2004        | 38 (30%)                     | 128             |  |
| 2005        | 9 (15%)                      | 61              |  |
| 2006        | 7 (19%)                      | 37              |  |
| 2007        | 12 (7%)                      | 57              |  |
| 2003 - 2007 | 113 (24%)                    | 478             |  |



# Additional Audit Criteria 1

Promotion of Safety Climate Survey and Work Safe Behaviour

Q1.1.1 Does the safety policy commit the organisation to high standards of OSH for all its employees and for others who might

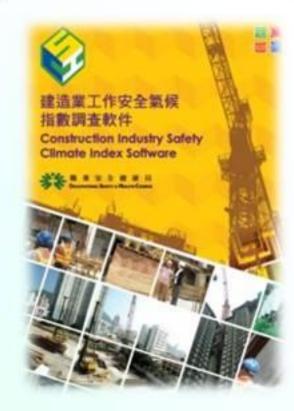
come into contact with its activities?

Weighting: from 3 to 12 marks

(Part A audit score weighting 0.5% to 2%)

# Criteria: Contractor is required to implement

"Construction Industry Safety Climate Index Survey" "Work Safe Behaviour (WSB) Programme"







### Work Safe Behaviour

Identification of critical behaviours

Communication for

Goal setting & training

#### 1. 找出關鍵 行為

- 運作程序分析
- 風險評估
- 意外調查

#### 2. 溝通與支 持

support

- 舉辦簡介會
- 譲員工明白 重要性
- 鼓勵員工次 承建商參與

#### 3.訂定目標 與培訓

- 成立小組
- 培訓觀察員
- •制訂基準線

Behaviour observation

#### 6. 檢討回饋

- 測定工作安 全行為百份 率趨勢
- 定期評估成效
- 檢討及修訂

Intervention introduced

#### 5.介入行動

- •加強培訓
- 獎勵計劃
- 改變工作設 計和程序

Review & feedback

#### 4.觀察工作安 全行為

- 製作關鍵工 作清單
- 進行觀察程 序
- 行為分析

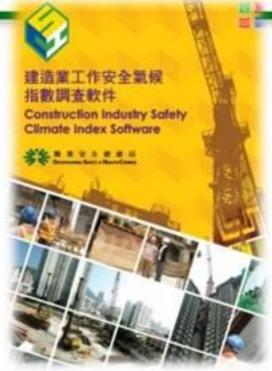


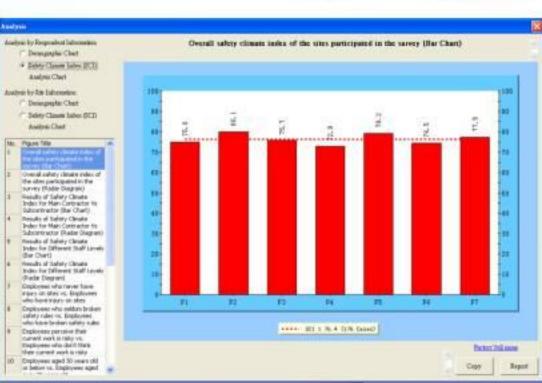
## **SCI Survey**

- Preparation of SCI Survey
- Conducting survey
- Data analysis
- Report writing
- Announcement of result
- Continual improvement

#### 38 Questions on 7 Dimensions

- 1. Commitment and Concern for OSH by Organization and Management
- 2. Resources for safety and its effectiveness
- 3. Risk taking behavior and perception of work risk
- 4. Perception of safety rules and procedures
- 5. Personal involvement in safety and health
- 6. Safe working attitude and workmates' influence
- 7. Safety promotion and communication





# Additional Audit Criteria 2

Implementation of Safe Working Cycle

| Daily Safe Working<br>Cycle          | Element of Safety Management System   |   |
|--------------------------------------|---|---|
| 1. Morning Safety<br>Meeting         | -Safety Organization (Communication) - Q2.14, Q2.1.5 & Q2.16<br>-Safety Promotion (Safety Awareness) - Q11.1.1, Q11.1.6 & Q11.1.7<br>-PPE Programs - Q8.1.7         | 6 |
| 2.Hazard Identification<br>Activity  | -Risk Assessment & Implementation of sites - Q7.1.2, Q7.1.4, Q7.1.6   | - |
| 3. Prior to work<br>Inspection       | -Safety Inspection (Daily) - Q6.1.1<br>-Process Control (Daily inspect. & maintenance of facilities & tools) -<br>14<br>-PPE (Supervision) - Q8.1.6                 |   |
| 4. Guidance &<br>Supervision at Work | -Safety Training (Supervision) - Q3.1.1<br>-Safety Organization (Competence) - Q2.1.8<br>-In-house Safety Rules - Q4.16<br>-Safety Inspection (Monitoring) - Q6.1.1 |   |
| 5. Safety Inspection                 | -Safety Inspection (Supervision) - Q6.1.2<br>-Subcontractor Control - Q13.2.6   |   |
| 6. Process Safety<br>Discussion      | -Safety Organization (Communication & Cooperation) - Q2.14 & Q2.16<br>-Subcontractor Control - Q13.2.5<br>-Process Control -14                                      |   |
| 7. Tidying up after Work             | -Process Control (Housekeeping) - Q14.1.4.1   |   |
| 8. Final Check after<br>Work         | -Safety Inspection (Monitoring) - Q6.1.1  |   |



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# Additional Audit Criteria 2

#### Implementation of Safe Working Cycle

| Weekly Safe Working<br>Cycle           | Element of Safety Management System  |
|--|--|
| Weekly Inspection and     Weekly Check | -Safety Inspection (Monitoring) - Q6.1.2<br>-Subcontractor Control - Q13.1.4<br>-Process Control -14 |
| 2. Process Safety Discussion           | -Safety Organization (Communication & Cooperation) - Q2.14 & Q2.16 -Subcontractor Control - Q13.1.4  |
| 3. Weekly Tidying up                   | -Process Control (Housekeeping) - Q14.1.4.1  |



| Monthly Safe Working<br>Cycle        | Element of Safety Management System   |   |
|--------------------------------------|---|---|
| 1. Monthly Safe Meeting              | -Safety Organization (Communication) - Q2.14 & Q2.16<br>-Safety Promotion (Safety Awareness) - Q11.1.1, Q11.1.6 & Q11.1.7 |   |
| 2. Monthly Inspection                | -Safety Inspection (Monitoring) - Q6.1.2<br>-Subcontractor Control - Q13.1.4 & Q2.1.6                                     |   |
| 3. Monthly Safe Training             | -Safe Training - Q3.1.7<br>-Analysis/Prevention of Accidents - Q9.1.6   |   |
| 4. Monthly Safe Committee<br>Meeting | -Safety Committee - Q5.1.1 & Q5.1.2   | \ |



